EASTERN OKLAHOMA LIBRARY SYSTEM MUSKOGEE, OKLAHOMA

FINANCIAL STATEMENTS AND INDEPENDENT AUDITORS' REPORT JUNE 30, 2022

JACKSON, FOX, and RICHARDSON A PROFESSIONAL CORPORATION 129 'C' ST. NORTHWEST P.O. BOX 1171 ARDMORE, OK 73402

EASTERN OKLAHOMA LIBRARY SYSTEM

Year Ended June 30, 2022

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(Unaudited)

MANAGEMENT'S DISCUSSION AND ANALYSIS FY22

FINANCIAL HIGHLIGHTS

- Total Revenue for the System was \$6,632,855. This is a combined total of \$6,065,601 in General Fund and \$297,254 in Special Revenue.
- Total Expenditures (before depreciation) were \$5,624,047. This is a combined total of \$5,357,142 in General Fund and \$266,905 in Special Revenue.

Total General Fund Revenue increased by **5%** from the previous year. The primary Revenue source for General Fund, county ad valorem tax, grew **5%**. Muskogee County revenue was up **7.8%** from the previous year, Cherokee County grew by **4.6%** and Delaware County grew by **4.4%**. Sequoyah County revenue grew by **.6%**.

General Fund Expenditures decreased by **3%**. Salary expenditures decreased by almost **6%**. Equipment purchases continued to increase, approximately **14%** over last year.

The System tracks money through two accounts.

General Fund - Ad valorem taxes, fees, interest and State Aid – same categories but new funds – that come in every year.

Special Revenue – Donations, book sales and grants – money given to a specific branch or department. Some branches have larger donation accounts than others.

Special Revenue is not included in the annual budget. Branches are encouraged to purchase food and consumable program supplies from Special Revenue accounts. On June 30, 2022, the total Special Revenue amount was \$493,693.

Investments

The majority of the System's Ad Valorem taxes are received in January and February. This money is invested and is used in months when less ad valorem is received. Carryover funds, although tracked separately, are combined to create investments for the System. Interest from the investments is added into the Total Revenue for the System. Interest from investments made with Special Revenue is added back into the account that earned the interest.

(Unaudited)

Where did the System spend its money?

Total FY Expenditures include General Fund and Special Revenue.

	FY22		FY21	
Staff	\$3,455,930	62%	3,668,048	65%
Materials	\$ 896,788	16%	869,247	15%
Operations	\$1,058,194	19%	996,140	18%
Equipment	\$ 200,239	3%	82,738	2%

... On Staffing – Personnel

Beginning January 1, 2022, the entire pay scale increased by **5%.** The starting hourly rate for clerks is now **\$11.55.** The change in the Budgeting format made raises possible for all branches. The Board's Personnel Philosophy says our employees are worth the investment and we need to stay competitive with our identified job markets. Area McDonald's are now paying up to **\$19.00** an hour.

The Staff expenditures are down from the previous year because of the many resignations from the System. Muskogee didn't have a Branch Manager for most of the year and the Adult Services department had several staff turnovers. Support Services budgeted for a Marketing Manager, and one was hired in January and 2 months later she resigned "for personal reasons". The position was eventually filled at the end of May with a person who has years of public relations experience. Four Branch Managers left the System this year. The Muskogee Manager left to take a position at the University of Tulsa, the long-time Tahlequah manager retired in November, the Haskell/Warner Manager moved to Tulsa and is working in another field and the Westville/Kansas Manager became the Director of the Siloam Springs Public Library in June. The Ft. Gibson/Hulbert Manager has announced her October 1st retirement date. The Business Manager left at the end of July, and we were very fortunate to find a qualified candidate as quickly as we did. Finding qualified candidates for all positions has become increasingly difficult. The Muskogee Manager position was vacant most of the fiscal year. Finding and keeping clerks has become a monthly chore. Clerks accept a position and weeks (or even days) later they have resigned. The reasons vary; to take a full-time position, my other part-time job fell through, the demands of the position were more than I was able to handle.

EOLS has no Human Resources Manager. The Business Manager has always been the Benefits Coordinator and the Executive Director has been involved in the entire hiring process. The Manager needing an employee and the Exec. Director interview potential candidates together. Some of these interviews take place via Zoom. Managers check references and the Exec. Director does a background check with an outside company. The cost of the background check has increased 13%. We include an Education Verification, when the job description requires college hours, for an additional fee. The time and effort it takes to complete a new hire is frustrating to everyone when the employee stays less than six months.

(Unaudited)

Performance Management

Performance evaluations are based on job descriptions, competencies and goals. Performance is rated as Outstanding, Successful or Needs Improvement. If revenue is adequate and the Board approves it, employees receiving an overall rating of Outstanding receive a performance reward.

Spring is normally the time for employee evaluations. Employees do self-evaluations at the end of March and Evaluators complete evaluations in April and May. In May 2022 thirty-seven employees received an Outstanding rating and were given performance rewards. Performance Evaluations were done at the normal time in the spring.

...On Materials

The System budgeted \$900,000 for materials last year and expended \$878,219.

	<u>% of </u>	<u> Material - Purch</u>	<u>nased</u>
PRINT	FY16 = 45%	FY21 = 41%	FY22 = 39%
ONLINE & DOWNLOADABLE	FY16 = 28%	FY21 = 45%	FY22 = 48%
AUDIO VISUAL	FY16 = 27%	FY21 = 15%	FY22 = 12%

PRINT includes paper books and magazines.

ONLINE & DOWNLOADABLE includes databases and e-books.

AUDIO VISUAL includes DVD's and Books on CD.

EOLS "circulates" e-books, downloadable audiobooks and e-magazines. Downloadable music is no longer available for patrons to check-out and keep, but it is available for a check-out period. Movies and television shows are available. In FY16 the total Materials budget was \$906,169 and 20% was allocated for e-material. In FY22 the total Materials budget was \$900,000 and 42% was allocated to e-material. The System budgeted \$900,000 on Material and spent \$878,219 leaving **2%** of the Materials budget unspent. In FY20, before Centralized Selection, the amount of unspent Materials budget was **13%**.

Board games are very popular at our libraries. Warner and Tahlequah purchased several games, while Muskogee continues to have Family Game night most Tuesdays. Grove and Tahlequah have also purchased yard games for outdoor fun. Non-Traditional collections or a Library of Things continue to be a new area of growth for all libraries.

All database and online subscriptions were paid from the Support Services category. \$375,000 was allocated to these resources and \$375,000 was spent. All database subscriptions are available to every EOLS patron, and they can access most of the databases from home. Downloadable e-material can be used on home computers, smart phones, or other devices. The OK. Dept. of Libraries continues to provide access to EBSCO databases and now Brainfuse is also available to everyone in the state.

(Unaudited)

...On Operations

All expenses that are not Staff, Material or Equipment are accounted for in the Operations category. These are the everyday expenses for running the branches. Subcategories include postage, supplies, advertising, insurance, travel, speakers, maintenance, rent, etc. There was a **5.8% increase** in Operations this year. Supplies in general are up **\$14,293** this year.

We held some Zoom meetings this year, but we also began to meet regularly in person. The Public Library Association conference occurs in even numbered years. In FY20, the conference was held in Nashville and eight Managers attended. Travel expenses in FY20 were \$23,875. In FY21, travel costs were \$5,315. This year the PLA conference was held in Portland and five Managers attended. Travel for FY22 was \$20,374. An increase from FY21 of 283% but a decrease from FY20 of 17%. We also held an in-person Staff Development Day in May. It was postponed twice during the pandemic. It was held at the Shangri-La resort in Delaware County. Along with Travel, the System's expenditures on Gas have increased 63% from last year.

Most library programs were held in person this year. Program Speakers were paid \$18,720 in FY22. Haskell, Jay, Muldrow and Checotah received Health Literacy grants to do programming that will get people moving more and eating better. Oklahoma Healthy Aging Initiative led many chair exercises and light yoga programs in most of the branches this year.

We have increased the number of Hotspots we lend, and we are in the process of changing service providers. Hotspot lending at EOLS began in Haskell when the Rieger Memorial Library became the recipient of a grant from OSU. The System then leased approximately 200 units from Sprint/T-Mobile. At the same time the Oklahoma Science Museum was providing some units for a couple of branches from Mobile Citizen. This year, as the units from T-Mobile become obsolete, we hope to switch everyone to Mobile Citizen. The units from Mobile Citizen are about \$100 less per year. Leased Hotspots cost the System \$39,952 in FY22.

...On Equipment

This category is for Equipment costing over \$500. Items less than \$500 are considered Equipment Supplies and are in the Operations category. No money was placed in the Equipment budget this year, but equipment was purchased using Reserve Funds.

The System received a grant made possible by the Institute of Museum and Library Services under the provisions of the American Rescue Plan Act, administered by the Oklahoma Department of Libraries for \$108,079 to purchase equipment that will enable us to serve patrons safely. We requested 82 PCs, 15 laptops, 49 task chairs, eight chairs with laptop arms, a book-drop, a wi-fi extender and some additional hotspots. The grant was successfully completed this month. The requirements for the grant were based on serving patrons remotely or having furniture that could be easily wiped down. It enabled the I.T. department to replace a number of aging computers.

(Unaudited)

Outdoor book drops cost \$4,500. Tahlequah requested one through the grant, but Checotah's had to be replaced when an individual ran into it. In FY22, Warner also replaced a book drop after it was vandalized and was no longer secure. Muskogee received \$10,000 from the American Library Association for a Memory Lab to be installed in the Local History/Genealogy department. The equipment purchased with these grant funds include ways to digitize old photos, VHS tapes, audiocassettes and vinyl albums.

The System Delivery van was bid in September, but supply chain issues have us still waiting for its arrival. A used 2020 Chevrolet Express van was found in Glenpool and purchased this spring, with the Board's permission, for \$45,387. The System received \$5,000 for the trade-in of a 2013 van with over 300,000 miles on it.

Strategic Planning

The System's new streamlined plan began July 1, 2019. Our vision: A welcoming library that inspires imagination and ideas. Our mission: We empower people by creating opportunities that enrich their lives with information, activities, and services.

Our focus areas are:

Information, Learning and Entertainment Fiscal Sustainability Community Collaboration Welcoming, Safe and Versatile Spaces

In March, it was decided to add one more year to the Strategic Plan. COVID threw a wrench in our plans to become a more Welcoming, Safe and Versatile Space. There continues to be a decrease in print circulation and door counts. People aren't coming back to the library like they did two years ago, but we had good participation in this year's Summer Reading Program, and we hope to see this trend continue.

The goal to "align system revenue with strategic goals" began with a change in the way the budget is created. All revenue is now totaled and from that, each major expenditure category is budgeted. With revenue not allocated by a percentage, percentage-based branch expenditures are eliminated. Costs that cannot be attributed to a specific branch are taken from Support Services. At the end of FY22, the Budget changed again. This time using the population to allocate resources. Discussion of these changes will occur next year.

The System now has its own full- time Marketing Manager. She has re-vamped the System's webpage and created new brochures with updated database information. She has contacted area newspapers for press coverage of library events, and she continues to post on the System's Social media accounts.

Having "safe spaces" is always important to our libraries. We continue bi-monthly safety training, and we are planning some specific live-action safety training this year.

(Unaudited)

The Adult Programming Committee and the Youth Programming Committee tried to "create online and interactive programming." Much work was needed to create online programming with very little viewership. Grab-n-Go craft bags are popular. Keeping the library relevant on social media is never-ending. Scheduled announcement means patrons can see new posts from the System any hour of the day (or night.)

The Sequoyah County Branch Manager and the Exec. Director met with the Executive Director of "everylibrary" to begin the process of gauging the successful outcome for a mill levy vote. "everylibrary" is a company that builds voter support for libraries. This is still in its beginning stages.

Budgetary Highlights

All Revenue received is placed in the Operating Budget. The Operating Budget includes. **A)** Ad Valorem, **B)** State Aid, **C)** Miscellaneous revenue, **D)** Interest, **E)** City/County Support and **F)** Carryover. This is considered the Budgeted Revenue.

After the Total Budgeted Revenue is determined – Expenditures are calculated. The Operating Budget Expenditures include **A)** Emergency Reserve, **B)** Salaries, **C)** Materials, **D)** Operations and **E)** Equipment.

General Fund expenses include some operational costs for all branches like property revaluation fees and System-wide E-material. The Emergency Reserve is equal to three months of Operational Expenses. Salaries include all Support Staff and Branch staff. Branch Materials and Operations are determined by size of community served and a three-year history of expenses. Equipment purchases are determined by the Strategic Plan, individual Space Plans, the availability of funds and a history of previous purchases. Grant Funds and Donations are Special Revenue and are tracked and expended by Location.

(Unaudited)

End of FY22 recap

	Budget	Expenditures	<u>% Unspent</u>
Stilwell	164,621	150,057	9%
Westville	135,007	126,717	6%
Tahlequah	534,564	494,853	7%
Hulbert	96,602	62,644	35%
Grove	357,163	305,268	15%
Jay	212,744	202,684	5%
Kansas	100,990	73,636	17%
Checotah	237,753	229,443	3%
Eufaula	189,644	169,399	11%
Haskell	85,738	68,618	20%
Muskogee	1,254,390	1,132,554	10%
Ft. Gibson	190,871	181,927	5%
Warner	100,365	80,245	20%
Sallisaw	206,811	181,704	12%
Muldrow	110,272	94,005	15%
Support Services	1,813,355	1,779,431	2%

Highlights of Service Provided in FY22

There were no health-related restrictions placed on the public coming or going at any EOLS library this year.

- Online patron registration for a library card is very popular.
- A new Marketing Manager was hired!
- E-Circulation increased by 11% again this year!
- Over 415,000 patrons entered our libraries. This is a 38% increase from last year!
- We continue to serve people curbside.
- Almost 160,000 people used our Wi-Fi this year, a 70% increase over FY21.
- 35,000 patrons used our public computers, a 35% increase over FY21!
- The number of cardholders **increased 5%** from last year.

EOLS: A welcoming library that inspires imagination and ideas!

EASTERN OKLAHOMA LIBRARY SYSTEM COMBINED STATEMENTS OF REVENUES, EXPENDITURES AND CHANGES IN FUND BALANCES-BUDGET AND ACTUAL--GENERAL FUND FOR THE FISCAL YEAR ENDED JUNE 30, 2022

(Unaudited)

	Proposed Budget	Approved Budget	Actual	Variance Favorable (Unfavorable)
REVENUES				
Ad Valorem, Sales Tax &				
City Support	\$4,850,384	\$ 5,038,970	\$5,812,307	\$ 773,337
Oklahoma Dept of Libraries				-
State Aid	88,000	88,359	88,467	108
Other Grants/Donations				· -
Other Revenues	60,000	80,000	92,176	12,176
Interest Revenue	15,000	14,000	6,543	(7,457)
McIntosh Co Sales Tax/Muldrow City	123,654	148,362	148,363	1
Support/Fort Gibson City Support				
Total Revenues	5,137,038	5,369,691	6,147,856	778,165
EXPENDITURES				
Staff Expenditures	3,849,500	3,886,000	3,452,770	433,230
Supplies & Other Expenditures	1,085,000	1,004,888	943,887	61,001
		* *		
Total Expenditures	4,934,500	4,890,888	4,396,657	494,231
NET INCREASE (DECREASE)	202,538	478,803	1,751,199	1,272,396
OTHER FINANCING SOURCES (USES) Capital outlay				
Informational materials (books)	(900,000)	(900,000)	(878,522)	21,478
Equipment and furnishings	(50,000)	<u>-</u>	(82,255)	(82,255)
FY21 Revenue carryover	747,462	421,197	960,777	539,580
Total Other Financing Sources	(202,538)	(478,803)	0	478,803
EXCESS (DEFICIENCY) OF REVENUES OVER (UNDER) EXPENDITURES	\$	\$	\$1,751,199	\$ 1,751,199

Revenue carryovers and grant funding cover budget deficiencies.

The above budget to actual does not include depreciation expense, but rather budgets actual capital outlays.

GASB 68 PENSION SCHEDULES AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30, 2022

<u>Schedule 1</u> Schedule of Proportionate Shares								
	2021	2020	2019	2018		2016	2015	2014
Library proportion of the net pension liability	0.11661584%	0.11404371%	0.12622963%		•	0.10044798%	0.7	0.10898829%
Library proportional share of the net pension liability	\$ (1,565,172)	\$ 1,017,456	\$ 168,123	\$ 216,141		\$ 996,676		\$ 1,214,500
Library covered-employee payroll	2,013,763	2,066,964	2,006,290			1,805,796		1,835,549
Library proportionate share of the net pension liability)00E EE	40.000	000	7000	òco	n 00 4	7020 00	00 4
as a percentage of covered payroll	-11.12%	49.22%	0.30%	11.03%	33.02%	22.19%	22.35%	%/1.00
OPERS fiduciary net position as a percentage of the total pension liability	112.51%	91.59%	98.63%	95.36%	94.28%	89.48%	%00.96	%06.76
Schedule 2								
Schedule of Contributions								
	2021	2020	2019	2018		2016	2015	2014
Contractually required contribution	\$ 320,436	\$ 312,766	\$ 332,226	\$ 286,334	\$ 306,169	\$ 297,751	\$ 308,106	\$ 304,667
Contributions in relation the contractually required								
contributions	318,495	315,343	329,378	287,460				306,502
Contribution deficiency (excess)	1,941	(2,577)	2,848	(1,126)	(3,394)	(1,893)	2,246	(1,835)
Library's covered employee payroll	2,013,763	2,066,964	2,006,290	1,959,767			•	1,835,549
Contributions as a percentage of covered employee	15.82%	15.26%	16.42%	14.67%	16.61%	16.59%	17.99%	16.70%
payroll								

Notes to schedule:

GASB Statement 68 requires the information presented in the above schedules cover the 10 most recent fiscal years. The information above covers the period retroactive to the adoption of GASB Statement 68 and is the latest information available.

Benefit Changes: Information to present a 10-year history is not readily available

Changes in Actuarial Assumptions: Information to present a 10-year history is not readily available

EASTERN OKLAHOMA LIBRARY SYSTEM GASB 75 OPEB SCHEDULES AND RELATED RATIOS FOR THE YEAR ENDED JUNE 30, 2022

Schedule 1 Schedule of Proportionate Shares										
Conclude of Froportionate Chares		2021		2020		2019		2018		2017
Library proportion of the OPEB liability	0	.11661584%	0.	11404371%	0.	12622963%	0.	11081704%	0.1	1381894%
Library proportional share of the OPEB liability	\$	(160,326)	\$	(53,467)	\$	(49,073)	\$	(14,341)	\$	13,037
Library covered-employee payroll		2,013,763		2,066,964		2,006,290		1,959,767		1,805,796
Library proportionate share of the OPEB liability as a percentage of covered payroll		-7.96%		-2.59%		-2.45%		-0.73%		0.72%
OPERS fiduciary net position as a percentage of the total OPEB liability		142.87%		114.27%		112.11%		103.94%		96.50%
Schedule 2										
Schedule of Contributions										
		2021		2020		2019		2018		2017
Contractually required contribution	\$	20,613	\$	21,937	\$	23,660	\$	21,144	\$	21,430
Contributions in relation the contractually required contributions		22,339		22,458		24,322		20,120		21,667
Contribution deficiency (excess)		(1,726)		(521)		(662)		1,024		(237)
Library's covered employee payroll		2,013,763		2,066,964		2,006,290		1,959,767		1,805,796
Contributions as a percentage of covered employee payroll		1.11%		1.09%		1.21%		1.03%		1.20%

Notes to schedule:

GASB Statement 75 requires the information presented in the above schedules cover the 10 most recent fiscal years. The information above covers the period retroactive to the adoption of GASB Statement 75 and is the latest information available.

Benefit Changes: Information to present a 10-year history is not readily available

Changes in Actuarial Assumptions: Information to present a 10-year history is not readily available

JACKSON, FOX and RICHARDSON

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INDEPENDENT AUDITORS' REPORT

Board of Directors Eastern Oklahoma Library System Muskogee, Oklahoma

Report on the Audit of the Financial Statements

Opinions

We have audited the accompanying financial statements of the governmental activities and each major fund of the Eastern Oklahoma Library System (the Library), as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Eastern Oklahoma Library System's basic financial statements as listed in the table of contents.

In our opinion, the financial statements referred to above present fairly, in all material respects, the respective financial position of the governmental activities and each major fund of the Eastern Oklahoma Library System, as of June 30, 2022, and the respective changes in financial position for the year then ended in accordance with accounting principles generally accepted in the United States of America.

Basis for Opinions

We conducted our audit in accordance with auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards*, issued by the Comptroller General of the United States. Our responsibilities under those standards are further described in the Auditor's Responsibilities for the Audit of the Financial Statements section of our report. We are required to be independent of the Library and to meet our ethical responsibilities, in accordance with the relevant ethical requirements relating to our audit. We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Responsibilities of Management for the Financial Statements

Management is responsible for the preparation and fair presentation of these financial statements in accordance with accounting principles generally accepted in the United States of America, and for the design, implementation, and maintenance of internal control relevant to the preparation and fair presentation of financial statements that are free from material misstatement, whether due to fraud or error.

In preparing the financial statements, management is required to evaluate whether there are conditions or events, considered in the aggregate, that raise substantial doubt about the Library's ability to continue as a going concern for twelve months beyond the financial statement date, including any currently known information that may raise substantial doubt shortly thereafter.

Auditor's Responsibilities for the Audit of the Financial Statements

Our objectives are to obtain reasonable assurance about whether the financial statements as a whole are free from material misstatement, whether due to fraud or error, and to issue an auditor's report that includes our opinions. Reasonable assurance is a high level of assurance but is not absolute assurance and therefore is not a guarantee that an audit conducted in accordance with generally accepted auditing standards and *Government Auditing Standards* will always detect a material misstatement when it exists. The risk of not detecting a material misstatement resulting from fraud is higher than for one resulting from error, as fraud may involve collusion, forgery, intentional omissions, misrepresentations, or the override of internal control. Misstatements are

considered material if there is a substantial likelihood that, individually or in the aggregate, they would influence the judgment made by a reasonable user based on the financial statements.

In performing an audit in accordance with generally accepted auditing standards and *Government Auditing Standards*, we:

- Exercise professional judgment and maintain professional skepticism throughout the audit.
- Identify and assess the risks of material misstatement of the financial statements, whether due to fraud or
 error, and design and perform audit procedures responsive to those risks. Such procedures include
 examining, on a test basis, evidence regarding the amounts and disclosures in the financial statements.
- Obtain an understanding of internal control relevant to the audit in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, no such opinion is expressed.
- Evaluate the appropriateness of accounting policies used and the reasonableness of significant accounting estimates made by management, as well as evaluate the overall presentation of the financial statements.
- Conclude whether, in our judgment, there are conditions or events, considered in the aggregate, that
 raise substantial doubt about the Library's ability to continue as a going concern for a reasonable period
 of time.

We are required to communicate with those charged with governance regarding, among other matters, the planned scope and timing of the audit, significant audit findings, and certain internal control-related matters that we identified during the audit.

Required Supplementary Information

Accounting principles generally accepted in the United States of America require that the management's discussion and analysis on pages 3-9, the Statement of Revenues and Expenses-General Fund-Budget to Actual on page 10, and the Pension/OPEB Schedules on pages 11-12 be presented to supplement the basic financial statements. Such information is the responsibility of management and, although not a part of the basic financial statements, is required by the Governmental Accounting Standards Board who considers it to be an essential part of financial reporting for placing the basic financial statements in an appropriate operational, economic, or historical context. We have applied certain limited procedures to the required supplementary information in accordance with auditing standards generally accepted in the United States of America, which consisted of inquiries of management about the methods of preparing the information and comparing the information for consistency with management's responses to our inquiries, the basic financial statements, and other knowledge we obtained during our audit of the basic financial statements. We do not express an opinion or provide any assurance on the information because the limited procedures do not provide us with sufficient evidence to express an opinion or provide any assurance.

Change in Accounting Principle

As described in Note 2 to the financial statements, in 2022, the Library adopted new accounting guidance, *GASB* Statement No. 87, Leases. Our opinion is not modified with respect to this matter.

Supplementary Information

Our audit was conducted for the purpose of forming opinions on the financial statements that collectively comprise the System's basic financial statements. The Schedule of State Financial Assistance and Schedules of Combined Expenditures are presented for purposes of additional analysis and are not a required part of the basic financial statements. Such information has not been subjected to the auditing procedures applied in the audit of the basic financial statements, and accordingly, we do not express an opinion or provide any assurance on it.

Other Information

Management is responsible for the other information included in the annual report. The other information comprises the introductory and statistical sections but does not include the basic financial statements and our auditor's report thereon. Our opinions on the basic financial statements do not cover the other information, and we do not express an opinion or any form of assurance thereon.

In connection with our audit of the basic financial statements, our responsibility is to read the other information and consider whether a material inconsistency exists between the other information and the basic financial

statements, or the other information otherwise appears to be materially misstated. If, based on the work performed, we conclude that an uncorrected material misstatement of the other information exists, we are required to describe it in our report.

Other Reporting Required by Government Auditing Standards

Jacken fox & Riberton PC

In accordance with *Government Auditing Standards*, we have also issued our report dated September 16, 2022, on our consideration of the Library's internal control over financial reporting and on our tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements and other matters. The purpose of that report is to describe the scope of our testing of internal control over financial reporting and compliance and the results of that testing, and not to provide an opinion on internal control over financial reporting or on compliance. That report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the Library's internal control over financial reporting and compliance.

Ardmore, Oklahoma September 16, 2022

EASTERN OKLAHOMA LIBRARY SYSTEM STATEMENT OF NET POSITION JUNE 30, 2022

				Special		
ASSETS AND OTHER DEBITS		General	I	Revenue		Totals
Assets:						
Cash and Cash Equivalents	\$	4,362,798	\$	789,436	\$	5,152,234
Receivables						
Ad Valorem Tax		110,030				110,030
Prepaid Expenditures						-
OPEB Asset		160,327				160,327
Net Pension Asset		1,565,172				1,565,172
Property, Plant and Equipment:						
Informational materials	1	1,125,134		143,748	•	11,268,882
Furniture and equipment		2,692,113				2,692,113
Leased asset		208,474				208,474
Fine Art		87,046				87,046
Less: Accumulated depreciation	(1	0,765,087)		(116,353)	(*	10,881,440)
Less: Accumulated amortization		(52,118)				(52,118)
Total Assets and Other Debits	\$	9,493,889	\$	816,831	\$ ^	10,310,720
Deferred Outflows of Resources	\$	465,387	\$		\$	465,387
LIABILITIES, EQUITY AND OTHER CREDITS	_					
Liabilities:	_		_	4 000	_	10.000
Accounts Payable	\$	9,642	\$	1,320	\$	10,962
Compensated Absences Payable		138,959				138,959
Accrued Payroll and Related Costs		148,930				148,930
Leased liability		150,325				150,325
	_		_		_	
Total Liabilities		447,856	\$	1,320	\$	449,176
B 6 11 6 1 6 B		4 004 000				4 004 000
Deferred Inflow of Resources		1,881,288	\$	-	\$	1,881,288
Not Desition						
Net Position:		0.400.007		07.005		0.400.000
Net Investment in Capital Assets		3,139,207		27,395		3,166,602
Restricted Unrestricted		4 400 005		788,116		788,116
Unrestricted		4,490,925				4,490,925
Total Not Desition	æ	7 620 422	¢	015 511	ф	0 445 640
Total Net Position	D	7,630,132	\$	815,511	Ф	8,445,643

The accompanying notes are an integral part of this financial statement

EASTERN OKLAHOMA LIBRARY SYSTEM STATEMENT OF ACTIVITIES FOR THE YEAR ENDED JUNE 30, 2022

					t (Expense) ue and Change
		Program	Revenues		Net Assets
		Charges for	Grants and	G	overnmental
Primary Government	Expenses	Services	_Donations		Activities
Governmental Activities					
Operating Expenses	\$ 759,733	\$ 104,160	\$ 247,508	\$	(408,065)
Personnel Services	2,985,167				(2,985,167)
Supplies & Other Expenses	243,233				(243,233)
Materials	156,607				(156,607)
Depreciation & Amortization	788,785				(788,785)
Total Governmental Activities	\$4,933,525	\$ 104,160	\$ 247,508	\$	(4,581,857)
General Revenue					
Ad Valorem, Sales Tax,					
and City Support					5,963,047
State Aid Support					216,192
Interest					7,172
Miscellaneous					13,306
Gain/(Loss) on Sale					1,353
Total General Revenue				\$	6,201,070
Change in Net Assets				\$	1,619,213
Net Position, July 1, 2021					6,826,430
Net Position, June 30, 2022				\$	8,445,643

EASTERN OKLAHOMA LIBRARY SYSTEM BALANCE SHEET-GOVERNMENTAL FUNDS JUNE 30, 2022

ASSETS AND OTHER DERITS		Conoral		Special		Totala
ASSETS AND OTHER DEBITS		General		Revenue		Totals
Cash and Cash Equivalents Ad Valorem Tax Receivables	\$	4,362,798 110,030	\$	789,436	\$5	,152,234 110,030
Prepaid Expenditures				· · · · · · · · · · · · · · · · · · ·	W .	,
Total Assets	_\$_	4,472,828	\$	789,436	\$5	,262,264
LIABILITIES AND FUND BALANCE						
Liabilities:						
Accounts Payable	\$	9,642	\$	1,320	\$	10,962
Compensated Absences Payable		138,959				138,959
Accrued Payroll and Related Costs		148,930				148,930
Total Liabilities	\$	297,531	\$	1,320	\$	298,851
Fund Balances						
Assigned						-
Committed		224,291				224,291
Unassigned		3,951,006		788,116	4	,739,122
Fund Balances, end of year	_\$_	4,175,297	\$	788,116	\$4	,963,413
Total Liabilities and Fund Balances	\$	4,472,828	\$	789,436	- -	
Amounts reported for governmental activities in the statement of n Capital assets used in governmental activities are not financial re						
reported in assets in governmental funds. The costs of these as	sets	are \$14,256,5	15 a	and the		
accumulated depreciation is \$10,933,558					3	,322,957
Long-term liabilities that pertain to governmental funds are not dependent and therefore are not reported as fund liabilities.	ue ar	nd payable in t	the o	current		
Lease liability						(150,325)
Net pension liability					1	,565,172
Other Post-Employment Benefits liability (OPEB liability)						160,327
Deferred outflows of resources related to net pension liability/O		-				465,387
Deferred inflows of resources related to net pension liability/OP	EB lia	ability			(1	,881,288)
Total Net Position - Governmental Activities					\$8	,445,643

EASTERN OKLAHOMA LIBRARY SYSTEM STATEMENT OF REVENUES, EXPENDITURES, AND CHANGES IN FUND BALANCES - GOVERNMENTAL FUNDS FOR THE YEAR ENDED JUNE 30, 2022

		eneral Fund		Special Revenue	Go	vernmental Funds
Revenues						
Ad Valorem, Sales Tax &						
City Support	\$	5,960,669	\$	2,377	\$	5,963,046
State Aid		88,467		127,725		216,192
Grants/Donations				247,508		247,508
Other Revenues		92,176		25,290		117,466
Interest Revenue		6,543		629		7,172
Total Revenues	\$	6,147,855	\$	403,529	\$	6,551,384
Expenditures						
Staff Expenditures	\$	3,457,659	\$	2,660	\$	3,460,319
Supplies and Other Expenditures		200,763		42,470		243,233
Materials		876,447		16,356		892,803
Furniture and Equipment		200,239				200,239
Operations		745,196		72,686		817,882
Total Expenditures		5,480,304		134,172		- 5,614,476
	to the second					
Net Change in Fund Balance	\$	667,551	\$	269,357	\$	936,908
Beginning Fund Balance		3,389,762		636,743		4,026,505
Interfund Transfers		117,984		(117,984)		
Ending Fund Balance	\$	4,175,297	\$	788,116	\$	4,963,413
Total net changes in fund balances - governmental funds					\$	936,908
The change in net assets reported in the statement of activities is diffe	rent because	e:				
Capital outlays to purchase or build capital assets are reported in go						
expenditures. However, for governmental activities those costs are sl						
allocated over their estimated useful lives as annual depreciation exp		is the				
amount by which capital outlays exceeds depreciation during the per	od.					
			_			
	·	tion expense	\$	(788,785)		400 700
	Capital o	utlays		988,553	-	199,768
Disposals of capital assets are not considered to be expeditures in t	ne governme	ntal funds.				
They are however, recorded as a gain in the statement of activities. S	ome expense	es reported				
in that Statement do not require the use of current financial resources reported as expenditures in governmental funds:	and, therefo	ore, are not				1,353
						-1
Change in expenditures related to leased asset:						6,032
Change in pension expense per actuary calculation:						475,152
Change in net position of governmental activities				•	\$.	1,619,213

1. SUMMARY OF SIGNIFICANT ACCOUNTING POLICIES

The accounting policies of the Eastern Oklahoma Library System (EOLS) conform to generally accepted accounting principles, as applicable to governmental units. The *Governmental Accounting Standards Board* is the accepted standard-setting body for establishing governmental accounting and financial reporting principles. The more significant of EOLS's accounting policies are described below.

<u>The Financial Reporting Entity</u> – The Eastern Oklahoma Library System is an independent special purpose district established under Title 65 Article 4, Public Library Systems, of the Oklahoma statutes. These statutes authorize and empower counties, cities and towns to join in the creation, development, and operation and maintenance of public libraries systems to serve multi-county districts. Title 65 authorizes special tax levies for the support of library systems to serve multi-county systems established under this act. The System includes fifteen branch libraries. Board members are appointed by various governmental entities within the counties of Adair, Cherokee, Delaware, McIntosh, Muskogee and Sequoyah. Under *Governmental Accounting Standards Board (GASB) No. 14*, the system is defined as a Special—Purpose Governmental Unit As such, its accounting conforms to the particular operations of EOLS.

Basic Financial Statements - Government-Wide Statements -

The government-wide Statement of Net Position and Statement of Activities are presented using the economic resources measurement focus and the accrual basis of accounting. Under the accrual basis of accounting, revenues are recognized when earned and expenses are recorded when the liability is incurred, or economic asset used. Revenues, expenses, gains, losses, assets, and liabilities resulting from exchange and exchange-like transactions are recognized when the exchange takes place.

The Library's net assets are reported in three parts – investment in capital assets, net of related debt; restricted net assets; and unrestricted net assets.

Basic Financial Statements - Fund Statements -

Fund financial statements report detailed information about the Library. The focus of governmental fund financial statements is on major funds rather than reporting funds by type.

All governmental funds are accounted for using the current financial resources measurement focus and the modified accrual basis of accounting. Under this basis, revenues are recorded when susceptible to accrual, i.e., both measurable and available. "Available" means collectible within the current period or within 60 days after year end. Expenditures are generally recognized under the modified accrual basis of accounting when the related liability is incurred. The exception to this general rule is that principal and interest on general obligation long-term debt, if any, is recognized when due.

The following fund types are used by the system:

**Governmental Funds:

- --General Fund To account for all financial resources except those required to be accounted for in another fund.
- --Special Revenue Funds To account for the proceeds of specific revenue sources (other than expendable trusts or for major capital projects) that are legally, contractually, or by agreement restricted to expenditures for specified purposes.

Fund Balances

EOLS adopted Governmental Accounting Standards Board (GASB) Statement No 54 which redefines the classifications of fund equities.

<u>Fund Balance</u> - In the government-wide financial statements, equity is classified as net assets and displayed in three components:

- 1. <u>Investment in capital assets</u> consists of capital assets, net of accumulated depreciation.
- 2. <u>Restricted</u> consists of net assets with constraints placed on the use either by external groups, such as grantors or laws and regulations of other governments, or law through constitutional provisions or enabling legislation.
- 3. <u>Unrestricted</u> All other assets that do not meet the definition of restricted or investment in capital assets.

Governmental fund equity is classified as fund balance. Fund balance is further classified as follows:

- 1. Nonspendable Fund balances that cannot be spent because they are either:
 - •• Not in Spendable Form—generally, amounts that are not expected to be converted to cash, such as inventories or prepaid amounts. This classification also includes some long-term amounts such as property acquired for resale or the long-term portion of loans receivable. (However, if the eventual proceeds or collections from these would be restricted, committed, or assigned, these amounts would be included in that other classification.)
 - •• Legally or Contractually Required to be Maintained Intact—amounts that are required to be maintained intact, such as the principal of a permanent fund.
- 2. <u>Restricted</u> amounts that can be used only for specific purposes because of (a) constitutional provisions or enabling legislation or (b) externally imposed constraints. (External constraints might be imposed by creditors, grantors, contributors, or even the laws or regulations of other governments.)
- 3. <u>Committed</u> amounts that can be used only for specific purposes because of a formal action by the government's highest level of decision-making authority. This classification might also include contractual obligations if existing resources have been committed for use in satisfying those contractual requirements. (The formal action to establish constraints should be taken before year-end, even if the amount might not be determined until the subsequent period.)
- 4. <u>Assigned</u> amounts intended to be used for specific purposes but that do not meet the criteria to be classified as restricted or committed. Intent can be stipulated by the governing body, another body (such as a finance committee), or by an official to whom that authority has been given. Assigned fund balances represent tentative plans for future use of financial resources. The amounts are decided by the Board and can be reclassified as needed
- 5. <u>Unassigned</u> this is the residual classification for the general fund (i.e., everything that is not in another classification or in another fund). The general fund is the only governmental fund that can report a positive unassigned fund balance. Other governmental funds might have a negative unassigned fund balance as a result of overspending for specific purposes for which amounts had been restricted, committed, or assigned.

Basis of Accounting

Basis of accounting refers to when revenues and expenditures are recognized in the accounts and reported in the financial statements. It relates to the timing of the measurements made regardless of the measurement focus applied.

EOLS considers property taxes and other County/City support as available if they are collected within 60 days after year-end. Miscellaneous revenues are recorded as revenue when received in cash because they are generally not measurable until received. Investment earnings are recorded when earned since they are measurable and available. Donations and grant funds are considered earned when received, unless subject to forfeiture, in which case when received they are recorded as deferred revenues until earned.

Expenditures are recorded when the related fund liability is incurred.

<u>Budgets</u> – EOLS is required by state law to adopt an annual budget. The budget adopted by the Board of Trustees is a non-appropriated budget in that it is a financial plan approved in a manner authorized by statute but not created by an appropriations bill, which is signed into law.

Annual budgets are adopted for the General Fund on a basis consistent with generally accepted accounting principles. The annual budget is prepared by fund, function and department/branch. The department and branch managers may make transfers of budgeted amounts between expense functions without approval of the Board of Trustees; however, management approval is required.

<u>Cash and Cash Equivalents</u> – Cash and cash equivalents include amounts in demand deposits as well as short-term investments with a maturity date within twelve months of the date acquired by EOLS. The investment policy of EOLS authorizes management to invest in U.S. Treasury bills, certificates of deposit fully covered by F.D.I.C, and U.S. government project notes in amounts up to \$250,000. Investments are stated at cost, which approximates market value. Collateral agreements from financial institutions are required when deposits exceed F.D.I.C. limits. Currently EOLS has a collateral agreement with the Firstar Bank of Muskogee.

<u>Interfund Transfers</u> – During the course of operations, some transactions occur between funds that may result in amounts owed between funds. Those related to goods and services type transactions are classified as "Interfund transfers." These transfers between funds within governmental activities are eliminated in the Government-Wide Statement of Activities.

<u>Ad Valorem Tax Receivable</u> – Included in ad valorem tax receivable is the uncollected portion of EOLS's share of prior year's property tax assessments for EOLS's six counties

<u>Prepaid Expenditures</u> – Payments made to vendors for services that will benefit periods beyond June 30, 2022, are recorded as prepaid expenditures. For 2022, the Library had zero prepaid expenditures.

<u>Library Materials</u> – Because library materials (books, periodicals, audio visual, etc.) purchased by EOLS have useful lives of greater than one year and in accordance with *Governmental Accounting Standards Board (GASB) Statements No. 34*, such acquisitions are capitalized and reported in the fund in which they are acquired at historical cost except for donated materials which are recorded at their estimated fair value.

<u>Deferred Outflows and Inflows of Resources</u> – In addition to assets, the statement of financial position will sometimes report a separate section for deferred outflows of resources. This separate financial statement element represents a consumption of net position or fund balance that applies to a future period and thus, will not be recognized as an outflow of resources (expense/expenditure) until then.

In addition to liabilities, the statement of financial position will sometimes report a separate section for deferred inflows of resources. This separate financial statement element represents an acquisition of net position or fund balance that applies to a future period and thus, will not be recognized as an inflow of resources (revenue) until then. SEE NOTE 4

<u>Fixed Assets</u> – In the Government-Wide financial statements and in accordance with *Governmental Accounting Standards Board (GASB) Statements No. 34*, fixed assets are accounted for as capital assets. All fixed assets are valued at historical cost or estimated historical cost if actual is unavailable, except for donated fixed assets which are recorded at their estimated fair value at the date of donation.

Depreciation of all exhaustible fixed assets is recorded as an allocated expense in the Government-Wide Statement of Activities, with accumulated depreciation reflected in the Government-Wide Statement of Net Position. Depreciation is provided over the assets' estimated useful lives using the straight-line method of depreciation. The range of estimated useful lives by type of asset is as follows:

Office equipment	5 to 10 years
Furniture	10 to 20 years
Computer equipment	3 to 5 years
Vehicles	3 to 5 years
Other fixed assets	3 to 20 years

<u>Compensated Absences</u> – Vested or accumulated vacation leave that is expected to be liquidated with expendable available financial resources are reported as expenditures and a fund liability of the general fund.

2. DETAIL NOTES ON TRANSACTION CLASSES/ACCOUNTS

Cash and Cash Equivalents

There are three categories of credit risk that apply to EOLS's cash and investments balances:

- 1. Insured by F.D.I.C. or collateralized with securities held by its agent in its name.
- 2. Uninsured or collateralized with securities held by the pledging institution's trust department or agent in EOLS's name.
- 3. Uninsured and uncollateralized: or collateralized with securities held by the pledging financial institution, or by its trust department or agent but not in EOLS's name; or collateralized with no written or approved collateral agreement

EOLS's bank deposits are categorized below per GASB Statement 3 to give an indication of the level of risk assumed at year end. Deposits of EOLS are carried at cost. The carrying amount of deposits is stated as "cash and cash equivalents" in the financial statements.

			Risl	k Category				Total
Deposits	-	1		2	3		-	Collateral
Demand Deposits Certificates of	\$	250,000	\$	2,022,148			\$	2,272,148
Deposit		2,650,664		9,142				2,659,806
Totals	\$	2,900,664	\$	2,031,290	\$	-	\$	4,931,954

Accounts Receivable – EOLS's ad valorem property tax is billed by each of the six participating counties each November 30 on the net assessed value listed as of the prior January 1, for all real and business personal property located in the county. The ad valorem taxes are due on December 31, or one-half by December 31 and one-half by March 31. Accounts receivable represent tax collections measurable and collectible at period end. Generally, this represents July and August collections. This amounted to \$110,030 for the year ended June 30, 2022.

For the year ended June 30, 2022, the total property tax levy collected for EOLS was \$5,812,307 which represented 4 mills in all counties except Delaware and Sequoyah County. Delaware County is 2.09 mills and Sequoyah County is 2 mills.

<u>Fixed Assets</u> – The following is a summary of changes in the fixed assets account group during the fiscal year:

	Asset Balances								
	E	quipment/	ln	formational	l	_eased	Fine		
	F	urnishings		Materials		Asset	Art		
Asset Balances, 7/1/21	\$	2,497,903	\$	11,085,614	\$		\$87,046		
Purchases/Donations Disposals/Adjustments		200,238 (6,029)		737,549 (554,280)		208,474			
Asset Balances, 6/30/22	\$	2,692,112	\$	11,268,883	\$	208,474	\$87,046		
	Accumulated Depreciation								
	E	quipment/			_eased	Fine			
	F	urnishings				Asset	Art		
Asset Balances, 7/1/21	\$	2,462,799	\$	8,155,238	\$		\$87,046		
Depreciation Expense	. •	98,647		638,020		52,118			
Disposals/Adjustments		(6,029)		(554,281)		· · · · · · · · · · · · · · · · · · ·	ning (1917) Takan ayan kan in T a		
	-	- 30 - 201			100				
Asset Balances, 6/30/22		2,555,417	\$	8,238,977	\$	52,118	\$87,046		
Depreciation Expense	\$	98,647	\$	638,020	\$	52,118			

<u>Leases</u> –During the year, the Library implemented a new change in accounting principle, GASB Statement No, 87, *Leases*. This Statement requires lessees to recognize a lease asset associated with their lease agreements. Together with this lease asset, GASB 87 requires lessees to recognize a lease liability associated with their lease agreements, measured as the present value of the remaining lease payments.

The Library entered into a ten-year lease effective November 2015, with renewal options on property located at 14 E Shawnee Bypass, Muskogee, Oklahoma for the administrative offices. Since the lease before implementation of GASB 87 did not have an expressed interest rate, the Library decided to use the market interest rate of 6.5%. The present value of the future lease payments was \$208,474

Present value of building	\$208,474
Interest rate	6.50%

	Principal Payments	Interest Expense Total		amortization expense		accum ortization
				 .*		
2022	\$ 58,149	\$13,551	\$ 71,700	\$ 52,118	\$	52,118
2023	61,929	9,771	71,700	52,118		104,237
2024	65,954	5,746	71,700	52,118		156,355
2025	22,441	1,459	23,900	52,118		208,474
	\$208,474	\$30,526	\$239,000			

3. OTHER NOTES

<u>Participation in Risk Pools</u> – EOLS maintains worker's compensation coverage through the Oklahoma State Insurance Fund, which is classified as a risk pool for this coverage.

<u>Risk Management</u> – EOLS is exposed to various risks of loss related to torts; theft of, damage to, or destruction of assets; errors and omissions; injuries to employees; employee's health and life; natural disaster; and board liability. EOLS manages these various risks of loss by purchasing insurance coverage specific to the risks involved. Management believes such coverage is sufficient to preclude any significant uninsured losses to the EOLS. Settled claims have not exceeded this insurance coverage in any of the past three fiscal years.

<u>Use of Estimates</u> – The preparation of financial statements in conformity with generally accepted accounting principles requires management to make estimates and assumptions that affect the reported amounts of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements and the reported amounts of revenues and expenses during the reporting period. Actual results could differ from those estimates.

<u>Concentration of Risk</u> - The operation of EOLS is significantly dependent on the property values of the six counties in Eastern Oklahoma in which it operates. Any material change to the property values and ad valorem tax collections could have a significant impact on EOLS's ability to provide the current level of service.

<u>Related Parties – Friends of the Library</u> - These are separate not-for-profit entities established in the trade area of several branches. Their purpose is to support the local branches of EOLS. EOLS does not appoint members or manage any funds for the entities but is a recipient of gifts and volunteer time.

<u>Subsequent Events</u> - Management has evaluated all events subsequent to the balance sheet date of June 30, 2022, through the date of issuance of these financial statements, September 16, 2022, and has determined that there are no subsequent events that require disclosure under generally accepted accounting principles.

<u>Income Taxes</u> - No provision is made for income taxes. The Library is exempt from taxes under the Internal Revenue Code under Section 501(c)(3). The Library is exempt from filing an annual Form 990 with the IRS.

4. PENSION PLAN and OTHER POST-EMPLOYMENT BENEFIT PLANS

<u>Employee's Retirement Plan</u> – All of EOLS's eligible employees participate in the Oklahoma Public Employees Retirement System (OPERS), a statewide multiple-employer public employee retirement system.

Employees of multi-county libraries are eligible to participate in OPERS under Article 1-106 of Oklahoma statutes. OPERS is a cost sharing public employee retirement system, however, risks are not shared by EOLS but are the liability of OPERS and the State of Oklahoma. OPERS is funded through employer and employee contributions, but EOLS has no legal obligation for paying benefits.

All employees who work 20 hours/week, 1040 hours/year or more are eligible to participate in OPERS. Normal retirement requires 90 points (age plus years of credited service) however employees who initially became members of OPERS before July 1, 1992, are required to have 80 points. Effective July 1, 1994, all members of the Oklahoma Public Retirement System are required to pay retirement contributions on the gross salary earned (less overtime) up to the maximum annual salary established by statute. Since that time the salary cap has gradually risen and effective July 1, 1998, the cap was waived. EOLS contributed 12.5% of gross compensation and the employee contributes 3.5% of his or her wages.

Effective July 1, 1999, EOLS's contribution rate was adjusted to 10%. During fiscal year ended June 30, 2004, OPERS allowed a new step-up incentive program wherein eligible employees could contribute an additional 2.91%.

This is an irrevocable option, and the employee cannot alter the contribution rate as long as they are an employee of EOLS or a participant in OPERS. Currently 53 employees are enrolled. Effective July 1, 2010, EOLS's rate increased to 16.5%. The employee rate remains at 3.5%. Contributions to OPERS by the Library were \$332,640 for 2022.

<u>Pension Liabilities, Pension Expense, and Deferred Outflows of Resources and Deferred Inflows of Resources Related to Pensions</u>

The net pension liability and OPEB liability were measured as of June 30, 2021, and the total pension liability used to calculate the net pension liability was determined by an actuarial valuation as of July 1, 2021. The Library's proportion of both the net pension and OPEB liabilities were based on the Board's contributions received by OPERS relative to the total contributions received by OPERS for all participating employers as of June 30, 2021. Based upon this information, the Library's proportion was 0.11661584%.

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For the year ended June 30, 2022, the Library recognized the following related to its proportionate share of the Net Pension Liability:

	Deferred Outflows of Resources	Deferred Inflows of Resources
Difference between expected and actual experience		39,355
Changes in assumptions	115,331	
Net difference between projected and actual earnings on pension plan investments		1,745,453
Change in proportion and differences between contributions and proportionate share of contributions	2,505	
Contributions during measurement date	e	659
Contributions subsequent to measurement date	312,536	ing a company of the
	\$ 430,371	\$ 1,785,467

Net pension asset - (\$1,565,172)

Pension expense – (\$126,101)

Reported deferred outflows of resources of \$312,536 resulting from the Library's contributions subsequent to the measurement date will be recognized as a decrease of the net pension liability in the year ended June 30, 2023. Any other amounts reported as deferred outflows of resources and deferred inflows of resources related to pensions will be recognized in pension expense as follows:

	Deferre	d Outflows	Def	ferred Inflows
2023		149,691		(495,439)
2024		21,268		(434,814)
2025		(6,094)		(421,757)
2026		(47,029)		(433,456)
2027		1. ***		
Thereafter		-		-
	\$	117,836	\$	(1,785,466)

Actuarial Methods and Assumptions

The total pension liability was determined on an actuarial valuation prepared as of July 1, 2021, using the following actuarial assumptions:

- Investment return 6.5% for 2021 and 2020 compounded annually net of investment expense and including inflation
- Salary increase 3.5% to 9.25% for 2021 and 2020.
- Mortality rates In 2021, Pub-2010 Below Media, General membership Active/Retiree Healthy Mortality Table with base rates projected to 2030 using Scale MP-2019. Male rates are set back one year, and female rates are set forward two years.
- Annual post-retirement benefit increase none
- Assumed inflation rate 2.5% for 2021 and 2020.
- Payroll growth rate 3.25% for 2021 and 2020.
- Actuarial cost method entry age
- Select period for termination of employment assumptions 10 years

The actuarial assumptions used in this valuation are based on the results of the most recent actuarial experience study, which covers the 3-year period ending June 30, 2019. The experience study report is dated May 13, 2020.

The target asset allocation and best estimates of geometric real rates of return for each major asset class as of June 30, 2019, are summarized in the following table:

Asset Class	Target Asset Allocation	Long-term Expected Real Rate of Return
US Large Cap Equity	34.0%	4.7%
US Small Cap Equity	6.0%	5.8%
Int's Developed Equity	23.0%	6.5%
Emerging Market Equity	5.0%	8.5%
Core Fixed Income	25.0%	0.5%
Long Term Treasuries	3.5%	0.0%
US TIPS	3.5%	0.3%
	100.0%	÷

Discount Rate

The discount rate used to measure the total pension liability was 6.5% for the year. The projection of cash flows used to determine the discount rate assumed that contributions from plan members and the employers will be made at the current contribution rate as set out in the state statute. Based on those assumptions, OPERS fiduciary net position was projected to be available to make all projected future benefit payments of current plan members.

The following presents the net pension liability of the employer calculated using the discount rate of 6.5%, as well as what the Library net pension liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

•	1%	Decrease	Current Rate	1% Increase
		5.50%	6.50%	7.50%
Net Pension Liability	\$	(145, 307)	\$(1,565,172)	\$(2,765,294)

Other Post-Employment Benefit Plans

OPERS also administers a health insurance subsidy plan (HISP) as part of its cost-sharing pension plan. This plan is considered OPEB in accordance with the provisions of GASB 75.

For the year ended June 30, 2022, the Library recognized the following related to its proportionate share of the OPEB Liability:

	Deferred C of Resor		 red Inflows esources
Difference between expected and actual experience			51,971
Changes in assumptions		14,254	
Net difference between projected and actual earnings on pension plan investments			45,651
Change in proportion and differences between contributions and proportionate share of contributions		658	
Contributions during measurement dat	е		(1,799)
Contributions subsequent to measurement date		20,104	
	\$	35,016	\$ 95,823

OPEB asset - (\$160,326)

Reported deferred outflows of resources of \$20,104 resulting from the Library's contributions subsequent to the measurement date will be recognized as a decrease of the OPEB liability in the year ended June 30, 2023.

The same actuarial methods and assumptions were used for the OPEB liability as the net pension liability.

Any other amounts reported as deferred outflows of resources and deferred inflows of resources related to OPEBs will be recognized in OPEB expense as follows:

	Deferred Outflows	Deferred Inflows
2023	5,778	(27,239)
2024	4,456	(24,467)
2025	3,846	(22,402)
2026	954	(18,600)
2027	(122)	(3,116)
Thereafter	-	-
•	14,912	(95,824)
•		

The discount rate used to measure the total OPEB liability was also 6.5% for the year. The following presents the OPEB liability of the employer calculated using the discount rate of 6.5%, as well as what the Library's OPEB liability would be if it were calculated using a discount rate that is 1 percentage point lower or 1 percentage point higher than the current rate:

	1%	Decrease	Cur	rent Rate	1%	Increase
		5.50%	6	6.50%		7.50%
OPEB liability	\$	(120,556)	\$	(160,326)	\$	(194,414)

Detailed information about the pension's plan fiduciary net position is available in the separately issued financial report of the OPERS, which can be located at www.opers.ok.gov.

Attorney General opinions as well as the Oklahoma Supreme Court have implied that the State of Oklahoma is legally responsible for any pension liability over the employers' set contribution amount. However, GASB Statement 68 and GASB 75 require that the net pension liability and OPEB liability be accounted for and reported by the entity that created the liability. Therefore, the Library's portion of the State's net pension liability and OPEB liability have been recorded and reported.

JACKSON, FOX, and RICHARDSON

A Professional Corporation

Certified Public Accountants

PO Box 1171 * 129 C Northwest Ardmore, Oklahoma 73402-1171 Donald L. Jackson (1948-2015)

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Gabriel M. Richardson CPA EA

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kathy@cpa-ok.com gabe@cpa-ok.com

INDEPENDENT AUDITOR'S REPORT ON INTERNAL CONTROL OVER FINANCIAL REPORTING AND ON COMPLIANCE AND THER MATTERS BASED ON AN AUDIT OF FINANCIAL STATEMENTS PERFORMED IN ACCORDANCE WITH GOVERNMENT AUDITING STANDARDS

Board of Directors
Eastern Oklahoma Library System

We have audited, in accordance with the auditing standards generally accepted in the United States of America and the standards applicable to financial audits contained in *Government Auditing Standards* issued by the Comptroller General of the United States, the financial statements of the governmental activities and each major fund of Eastern Oklahoma Library System (the Library) as of and for the year ended June 30, 2022, and the related notes to the financial statements, which collectively comprise the Library's basic financial statements, and have issued our report thereon dated September 16, 2022.

Report on Internal Control Over Financial Reporting

In planning and performing our audit of the financial statements, we considered the Library's internal control over financial reporting (internal control) to determine the audit procedures that are appropriate in the circumstances for the purpose of expressing our opinions on the financial statements, but not for the purpose of expressing an opinion on the effectiveness of the Library's internal control. Accordingly, we do not express an opinion on the effectiveness of the Library's internal control.

A deficiency in internal control exists when the design or operation of a control does not allow management or employees, in the normal course of performing their assigned functions, to prevent, or detect and correct, misstatements on a timely basis. A material weakness is a deficiency, or a combination of deficiencies, in internal control, such that there is a reasonable possibility that a material misstatement of the entity's financial statements will not be prevented or detected and corrected on a timely basis. A significant deficiency is a deficiency, or a combination of deficiencies, in internal control that is less severe than a material weakness, yet important enough to merit attention by those charged with governance.

Our consideration of internal control was for the limited purpose described in the first paragraph of this section and was not designed to identify all deficiencies in internal control that might be material weaknesses or, significant deficiencies. Given these limitations, during our audit we did not identify any deficiencies in internal control that we consider to be material weaknesses. However, material weaknesses may exist that have not been identified.

Report on Compliance and Other Matters

As part of obtaining reasonable assurance about whether the Library's financial statements are free from material misstatement, we performed tests of its compliance with certain provisions of laws, regulations, contracts, and grant agreements, noncompliance with which could have a direct and material effect on the determination of financial statement amounts. However, providing an opinion on compliance with those provisions was not an objective of our audit, and accordingly, we do not express such an opinion. The results of our tests disclosed no instances of noncompliance or other matters that are required to be reported under *Government Auditing Standards*.

Purpose of this Report

The purpose of this report is solely to describe the scope of our testing of internal control and compliance and the results of that testing, and not to provide an opinion on the effectiveness of the entity's internal control or on compliance. This report is an integral part of an audit performed in accordance with *Government Auditing Standards* in considering the entity's internal control and compliance. Accordingly, this communication is not suitable for any other purpose.

Ardmore, Oklahoma September 16, 2022

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OTHER SUPPLEMENTARY INFORMATION

Eastern Oklahoma Library System Schedule of State Financial Assistance Year ended June 30, 2022

(Unaudited)

	1	Project	Receipts		E	xpenses
State of Oklahoma Assistance		Amount	Re	cognized		Paid
Oklahoma Department of Library State Aid and Other Grants						
Oklahoma Department of Libraries for the Development and Expansion of Library Services State Aid	\$	88.467	\$	88.467	\$	88,467
Other Grants	Ψ	127,725	Ψ	127,725	Ψ	127,725
	\$	216,192	\$	216,192	\$	216,192

EASTERN OKLAHOMA LIBRARY SYSTEM SCHEDULE OF COMBINED EXPENDITURES, GENERAL AND SPECIAL REVENUE FUNDS – ALL DEPARTMENTS AND BRANCHES FOR THE YEAR ENDED JUNE 30, 2022

(Unaudited) TOTAL TOTAL SUPPORT **LIBRARIES SERVICES SERVICES TOTAL** STAFF EXPENDITURES \$ 707,962 2,747,468 3,455,430 Books 165,486 161,697 327,183 Periodical 297 23,717 24,014 Compact Discs 20,077 20,077 Online Subscription 132.593 4.313 136,906 Downloadable Audios 281,913 298,080 16,167 DVD 87,342 87,342 Other-Microforms, Kits, Software 305 3,129 3,434 LIBRARY MATERIALS 580,594 316,442 897,036 Postage 1,135 16,457 17,593 Supplies 14,419 223,667 238,087 **Equipment Supplies** 5,145 5.145 Meals/Food 863 13,427 14,289 Advertising 1,274 2,638 3,912 Printing/Binding 646 646 Telephone 6,882 40,842 47,723 Insurance 6.415 21,053 27,468 Data Circ Line/Automation 495 495 AMIGOS/OCLC 35,306 35,306 46,308 46,308 Internet Access Continuing Education 20 6,875 6,895 Seminars/Training 4,474 8,810 13,284 4,042 4,606 Staff Development 565 **US Data Capture** 4.695 4,695 Fees 387 774 1,161 Memberships 3,398 4.745 8,143 7,203 15,900 23,104 Travel Misc Contract Labor 34,850 34,850 Recovery Expense 0 Consultants/Speakers/Grants 21,175 54.483 75,658 Gasoline, Oil, Etc. 12,124 32 12,155 Software/Licenses 7,105 364 7,469 **Maintenance Contracts** 134,412 17,446 151,858 Other Maint/Repairs 4,950 88,395 93,344 Utilities 13,372 1,206 14,578 Rent 71,875 820 72,695 Miscellaneous 2,200 2,200 Inspection Expense 550 550 Property Revaluation 93,619 93,619 SUPPLIES & OTHER EXP 441,467 616,369 1,057,836 **EQUIPMENT & FURNISHINGS** 63,183 137,056 200,239

Please note: This report includes materials expenditure which, under GASB 34 reclassified as assets in the Government-Wide Fund Financial Statements

\$

TOTAL EXPENDITURES

1,793,207 \$

3,817,335 \$5,610,541

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Property Revaluation	-	1		1	1	•	1	•	ı	I	1	I	0
SUPPLIES & OTHER EXP \$15,231 \$13,649 \$80,486 \$10.	\$10,584 \$4	\$59,695	\$31,068 \$	\$14,194	\$44,534	\$19,605	\$11,713	\$151,232	\$20,334	\$12,984	\$11,821	\$8,883	\$506,013
EQUIPMENT \$0 \$331 \$1,820 \$(\$0	\$0	\$331	\$0	\$4,587	\$1,427	\$331	\$14,130	\$331	\$331	\$331	\$0	\$23,950
TOTAL EXPENDITURES \$150,052 \$127,022 \$496,913 \$62,0	\$62,639 \$3	\$305,286 \$	\$ 203,007	\$73,628	\$234,022	\$170,759	\$68,944	\$1,146,612	\$182,229	\$80,549	\$182,022	\$94,000	\$3,577,682
	it course	90:4	index O (SB 24 before contracting on another in the Contraction (Middle and Europein Statements)	36.	000000000000000000000000000000000000000	000 00 0019	O oqt di oto	V talendary.	الأطام مامار		Statemente		

			<u>ک</u>	SCHEDULE OF COMBIN			X T L L L	UKEN, V	PECIAL R	ED EXPENDITURES, SPECIAL REVENUE FUNDS	FUNDS					
	Designation of the control of the co	CONTRACTOR OF THE PROPERTY OF	TO COMPANY OF THE PROPERTY OF		1 1900 OC 1900		C SERVIC	UBLIC SERVICE BRANCH	5		native Coloris de La Calendario de Calendari	Standard and American Company of Standard American Standard Americ	C-010 00 00 00 00 00 00 00 00 00 00 00 00	-000mm/cmm/cmm-0-00000000000000000000000	YTH 607 DA POWEROU DOUBLOOK DOUBLOOK SOME TO BE THE	ADDRIVE AND ASSOCIATION OF A STATE OF A STAT
				india () (prediction plans and plans important plans in	FORT		:AR ENDED	HE YEAR ENDED JUNE 30, (Unaudited)	30, 2022			igenististationis designisationes independentes stationes settings.	uti i niedojde destaj in rasiddaja megi jedu sej stolimetejd Polisidojne in stilleterski otranja megi intra jutinatnom	фиципростиненной технологического былогического постанова.	comarijo-adjo-aan apteeljerijorijaajake (varatijoelake). Pinancjo-johijo-indojenji (ijoje) (ij	AMMERIKANONO JANAHORINI KAMBANINA NOO AMBERINI OOOA
больного далиний из применений и	Stillwell	Westville	Tahlequah	Hulbert	Grove	Jay	Kansas	Checotah	Eufaula	Haskell	Muskogee	Fort	Warner	Sallisaw	Muldrow	Total Public Services
STAFF EXPENDITURES	0\$		\$0	\$0	9	\$0	0\$	\$0	\$0	\$2.660	\$0	\$0	\$0	\$0	\$0	\$2.660
Books					T Common			•	eta erriarrosa	al Coldentino	6,018			-		6,407
Periodical	THE PROPERTY OF THE PROPERTY O			To the second se	I .					-	Tributa de la constituir de la constitui	-	-		-	0
Compact Discs				-	1	-	-	-	1	-	43	I Commence of the Commence of			-	43
Online Subscription	Total Control of Contr	To the state of th	-	-	1	-	-	-	-		4,313		1	-	-	4,313
Dow nloadable Audios	-		1	-	1	-	- I	1,102	- Committee of the comm	-	638	T T	- Committee control control control			1,740
	Land the second			I	1	-	-	-	-	-	1	1	-	1		0
Other-Mico, kits, software	-			-	1	-	I			I .	205	The second of th	Control to the contro	To contraverse extraverse removements and contraverse to the contraverse and contraverse to the contraverse	848	1,053
LIBRARY MATERIALS	\$0	\$0	\$0	\$0	\$0	\$0	\$0	\$1,102	\$0	\$0	\$11,217	\$389	\$0	\$0	\$848	\$13,556
Postage		cish-bird in line	1	T T T T T T T T T T T T T T T T T T T	I	1	**************************************	i i	•	I I	I	T (Alexander)				
Supplies	651	2,075	1,565	1,718	2,979	2,044	1,420	5,410	1,400	1,309	13,848	1,428	346	2,020	2,816	41,029
Equipment Supplies	279		256	249	1	•	-	247	Someone services and the services are the services and th	To the second se	399	To the control of the			-	1,430
Meals/Food	138	296	1,220	328	1,951	737	1,215	1,377	48	547	1,557	704	385	234	185	10,922
Advertising	•		•	•	1	N estillation (e)	•	ı	•	1	111	1		Total control of the	-	111
Printing/Binding			•	1	•	S-Methicoccu	1	1		•	•	•	1	•		0
Lelephone	•	I .	•	1	1	i I	•	•	•	569	•	1	ı	- Contraction of the Contraction	Thomas would have been a second to the secon	569
Insurance	-	1	•	-	1	Technologica T	•	1	•	•	1	•	•	•	•	0
Computer Softw are	1	•	•	•	-	I	•	ı	I.	•	105	1	•	1	30	135
Data Circ Line/Automation	I	•	•	1	-	•	1	1	1	•	•	•	I	•		0
Internet Access	1,079	•		719	1	778	1	ı	525	726	•	1	952	•	1,573	
Seminars/Training/Education	-		•	1	623	450	•	1	1	I	2,825	ı	1,568	1,557	Ī	7,023
Memberships	1	•	000,000	•	CEPOMENTO	Processories of	•	•	•	errousens:	229	1	1	1	•	229
Travel/Gasoline	-	•	and the same of the	370	1	1,520	370	1	ı	4	•	•	•	•	•	2,304
Misc Contract Labor	-	•			350	1	•	ı	ı	•		•		-	1	10,086
Consultants/Speakers/Grants	548	938	3,103	2,181	200	2,940	1,122	1,437	1,926	3,387	2,927	1,530	1,300	527	3,443	27,509
Licenses/Copyrights	•	•	•	•	•	1	-	-	•	•	I	-	I	1	•	0
Maintenance Contracts	1		1	d i izano wah	I	1	1	•	-		•		1	•	1	0
Other Maint/Repairs	•	• accorded in the	•	1	•	1	•	1	1	1	•	1	1	•	-	0
Utilities	1	•	-	•	1	1	1	1	•	•	-	1	1	1	-	_
· Rent	•	ı	•	1	1	1	1	•	•	•	•	•	1	•	1	0
Miscellaneous	•	SPTUSSERION: 2	I A	i	I	POSTORIANS P	1	1		T T T T T T T T T T T T T T T T T T T	2,200	•	A CONTRACTOR OF THE	•		2,200
SUPPLIES & OTHER EXP	\$2,695	\$3,309	\$15,880	\$5,565	\$6,103	\$8,469	\$4,127	\$8,471	\$3,899	\$6,582	\$24,201	\$3,662	\$4,551	\$4,338	\$8,047	\$109,899
EQUIPMENT	\$2,966	\$7,205	\$5,501	\$7,427	\$9,612	\$2,954	\$5,374	\$5,374	\$8,567	\$6,920	\$21,926	\$2,803	\$6,445	\$9,155	\$9,165	\$111,394
TOTAL EXPENDITURES	\$5,661	\$10,514	\$21,381	\$12,992	\$15,715	\$11,423	\$9,50 <i>t</i>	\$14,947	\$12,466	\$16,162	\$57,344	\$6,854	\$10,996	\$13,493	\$18,060	\$237,509
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